

**Report Format
Quarterly**

I. EXECUTIVE SUMMARY

Organization: Development Alternatives, Inc **Date:** October 6, 2004

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Democratic Republic of the Congo

Contact Person:
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Program Title: Congo Initiative Support Program

Donor Agreement Number: AOT-C-00-97-00341-00

Country(ies)/Region(s): Democratic Republic of Congo

Time Period Covered by This Report: July 1 – September 30

Project Goal: A Successful Transition to Peace and Democratic Governance

Objective 1: Improve the operational capabilities of the IEC.

Grant: Initiative for Providing Logistical Support to the Independent Electoral Commission Office

Recipient: The Independent Electoral Commission (IEC)

KN-055

Status: On-going

USAID Contribution: \$99,010

In order to respect its' obligations and adhere to the restrictive 24-month schedule of the transition, the IEC has solicited the material and technical assistance of the principle partners of the DRC including USAID. At the request of the President of the IEC and within the framework of the Lusaka accord, CISP provided timely logistical, administrative and material support which facilitated the operations of the IEC office. This included the procurement of office equipment, equipment maintenance, office supplies, rental, fuel and maintenance of three vehicles.

Grant: Initiative for Providing Operational Support to the Independent Electoral Commission Office

Recipient: The Independent Electoral Commission (IEC)

KN-056

Status: In Progress

USAID Contribution: \$93,435

At the request of the President of the IEC, and within the framework of the Lusaka Accord, CISP provided timely material support to the IEC, in the form of local expert consultants, office space, furniture and equipment. CISP also facilitated the organization of a series of workshops and press conferences. The objective of these

workshops was to present the draft organic law of the IEC to different government institutions.

Grant: Support Initiative for the Creation of a Working Group Responsible for the Elaboration of a Draft Electoral Law

KN-064

Recipient: The Independent Electoral Commission

Status: Initiated this period and on-going

USAID Contribution: \$20,700

This activity permits the IEC to exercise its responsibilities by assuming the leadership role and organizing a working group assigned with the task of preparing the draft Electoral Law. This group was recruited from among Congolese intellectuals with expertise in the electoral question and legal experts. This group also consulted with the group of technical experts recognized by the MONUC-facilitated election support committee and takes into consideration the consensus reached from a series of nationwide workshops which were undertaken concurrently by the IEC.

Support the CEI effort to plan for an appropriate voter registration program

Grant: Advancing the Transition through Assistance to the Independent Electoral Commission for Voter Registration Workshops

KN-065

Recipient: The International Foundation for Electoral Systems (IFES)

Status: Initiated and completed this period

USAID Contribution: \$25,000

This grant funded the organization and delivery of a workshop on voter registration. This assistance benefited the CEI who has a central role in developing a voter registration program for implementation by the transitional government.

Grant: Advancing the Transition through Assistance to the Independent Commission in Developing Sound Democratic Election Laws

KN-066

Recipient: The International Foundation for Electoral Systems (IFES)

Status: Initiated and completed this period

USAID Contribution: \$25,000

This initiative enabled IFES to work closely with the IEC to identify and develop the tools for placement in the election law that can help harmonize the conflicts and differences that are bound to arise in the course of an electoral process. It assisted the advancement of the democratic transition by preparing the IEC to play a leadership role in developing the election law, examining possible provisions, making appropriate selections; and developing an action plan and timetable.

Grant: Advancing the Transition through Assistance to the Independent Electoral Commission in Developing Political Parties and Civil Society Election Monitoring Guidelines

KN-067**Recipient: The International Foundation for Electoral Systems (IFES)****Status: Initiated and completed this period****USAID Contribution: \$25,000**

This grant permitted IFES to coordinate with NDI and the IEC in an effort to identify and consider democratic modes of political party and civil society monitor participation—ranging from status derived from election law to status derived through political party and CSO compact—and to develop appropriate recommendations for political party and civil society monitoring, draft regulations, codes of conduct in national and local elections, and relationships to and interactions between political party and civil society organization monitors

Support Initiative for the Organization of Regional Workshops on Voter Registration and Electoral Law**KN-068****Recipient: The Independent Electoral Commission****Status: Initiated this period and ongoing****USAID Contribution: \$65,692**

This activity consists of a series of consultations and discussion conducted between members of the IEC and local groups on pre-electoral and electoral operations in four different corners of the country. Participants were selected on the basis of their expertise, activities and interests concerning the electoral process. The four workshops are taking place in Matadi, Mbandaka, Goma and Lubumbashi. USAID through DAI is financing office supplies, equipment and the workshops in Mbandaka and Lubumbashi. The Matadi and the Goma workshops are being financed by the European Union. At each site three days of debate and discussion are being held in local languages and chaired by two members of the IEC on pre-identified themes (expositions followed by debates in work groups and within the general group). A final consensus on all of the principal points discussed will be recorded. Press briefings and media coverage by local radio stations permit these events to be followed by the general public. All voting districts are represented in these workshops.

Objective 2: Improve the operational capacity of the National Assembly

Grant: Initiative for the Institutional Support for the Political, Administrative and Judiciary Commission of the National Assembly

KN-069

Recipient: The Political, Administrative and Judiciary Commission of the General Assembly (PAJ)

Status: Initiated this period and ongoing

USAID Contribution: \$92,550

In order to embark upon the formidable undertaking to which it has been assigned and at the same time adhere to the transition schedule, the PAJ of the National Assembly has solicited the material and technical support of USAID. At the request of the President of the PAJ and within the framework of the Lusaka Accord, CISP is providing a package of assistance which will help the PAJ become operational. This package includes timely material support to the PAJ in the form of office space, the procurement of office furniture and equipment, office supplies, a rented vehicle for work related transport, and the facilitation of information-seeking missions to the east of the country.

Objective 3: Improved local security and stability through conflict management and community development initiatives

Grant: Support Initiative for Providing Emergency Aid for Demobilized Mai-Mai

Recipient: Commission Caritas - Developpment – Kindu

KN-054

Status: Transition site renovation completed, distribution of kits suspended pending approval of demobilization certificate language

USAID CONTRIBUTION: \$67,050

In December 2002, Kindu, the provincial capital of Maniema was a town held under siege by local Mai-Mai warriors. To permit the population of Kindu to access their fields and to reopen agricultural market roads, religious and civil society leaders delivered a message to the Mai-Mai leaders, citing the signature of the Pretoria agreement and asking them to lay down their arms and to leave the forest. In response to this request, 60 ex-combatant Mai-Mai spontaneously demobilized. These Mai-Mai and their families were temporarily housed by the RCD in an administrative building and after receiving support from DAI through the Diocese of Kindu were eventually successfully reintegrated into Kindu civilian society. With the formation of the transitional government on June 30th, a second wave of 204 Mai-Mai warriors has demobilized along with their dependants. Since entering Kindu, these ex-combatants have received emergency food and medical care from international and local NGOs, and MONUC has provided security. These were temporarily housed in the administrative building in Mikelenge, which is managed by a committee made up of Kindu civic and church leaders, and have since rejoined their families in Kindu. Many other Mai-Mai militiamen have also expressed the desire to come to Kindu and demobilize. Faced with these circumstances, and considering that a national

reconstruction program has yet to be implemented, and after consulting other donors, and the CTPT, USAID has decided that for humanitarian reasons, a minimal intervention should be implemented. At the request of CARITAS, and with the objective of assisting the demobilized Mai-Mai for a short period preceding their re-integration, DAI/CISP has agreed within the framework of the IOP to fund the procurement of kitchen utensils, clothes, bedding and to renovate the housing site. This funding will cover approximately 205 ex-combatants Mai-Mai and their families and will provide for future demobilizing combatant.

Grant: Support Initiative for the Reintegration of Ex-Combatants in Northern Katanga Recipient: The Peace and Justice Commission of the Diocese of Kalemie-Kirungu (Commission Diocesaine Justice et Paix – CDJP)

KN-059

STATUS: Ongoing but suspended pending new demobilization certificate language approval

USAID CONTRIBUTION: \$96,811

The CDJP has proposed a three-month program to facilitate the cessation of armed activity by numerous Mai-Mai groups operating in Kalemie, Moba and Nyunzu Territoires in Katanga and their reintegration into civilian life. This will permit the return of over 35,000 internally displaced persons (IDPs) residing in four camps around Kalemie. Reconciliation and reintegration activities will provide short-term employment for the ex-combatants, as well as some IDPs, resulting in rehabilitated infrastructure, which will facilitate the resumption of normal social and economic life. IFESH will provide technical support and oversight to the CDJP in this effort. The CDJP has indications that it can receive funding from another source that it would be willing to fund the longer term development activities. Through a previous IFESH initiative funded by DAI, a Technical Commission for the IDPs was created in Kalemie, including Monuc and the humanitarian community, and representatives of different IDP communities in the camps have received initial training in conflict mediation. Utilizing IFESH's successful community rehabilitation process, priority community projects will be identified which address urgent community needs and offer the possibility for the community and ex-combatants to accomplish together. Based on discussions with the IDPs, at least 20 different Mai Mai bands and commanders averaging 40-50 persons per group have been identified. There is a potential for 400-600 ex-combatants to return to civilian life through this program.

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Grant: Support Initiative for Providing Emergency Local Support for Demobilized Mai-Mai

Recipient: Commission Caritas - Developpment – Kindu

KN-060

Status: Suspended pending approval of demobilization certificate language

USAID CONTRIBUTION: \$95,987.50

After the formation of the Transitional National Government which took place on June 30th, 2004, the restructuring of a national army, taking all of Congolese armed groups, including the Mai-mai militias into consideration was due to be implemented. Presently, reform of the army has just commenced, and news of this event has triggered massive demobilizations of Mai-mai throughout the eastern DRC.

Faced with these conditions, and considering that a national demobilization program has not yet been put in place, USAID has recommended that for humanitarian reasons, a minimal intervention should be implemented. At the request of Caritas, and with the objective of assisting the demobilized Mai-Mai for a short period preceding their reintegration into civilian society, and within the framework of the IOP, USAID has agreed to fund the procurement of pots, plastic plates, goblets, clothes, soap and blankets for approximately 3,000 ex-combatant Mai-Mai. MONUC, in collaboration with PNUD, OCHA, and CTPC will screen those Mai-mai who want to demobilize and will provide Caritas with a list of designated recipients. Caritas will supervise distribution of the kits in collaboration with other intermediary organisations. MONUC will provide for kit transport, warehouse facilities and security during distribution of the kits to the designated recipient

II. PROGRAM OVERVIEW

Profile of Targeted Population and Project Locations

The program benefited the following communities during this reporting period

Number	Location	Description
	Kinshasa	Regional workshop on the electoral law and voters' census. Working group on the electoral law Operational Support to the IEC Operational Support to the PAJ
	Lubumbashi	Regional workshop on the electoral law and voters census

Geographic Locations

Description of where your programs take place.

III. Project Performance by Objective

OBJECTIVE 1: Improve the operational capacity of the Independent Electoral commission.

KN-055														
Indicator		Procurement computers												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	7	7												
Indicator		Internet and phone connections installed												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.

0	2	2												
Indicator		Start-up up of operations of the IEC												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1	1												
KN-056		KN-056												
Indicator		Furniture procurement and transfer of IEC to second office												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	112	112												
Indicator		Recruitment of short-term local experts												
Baseline	Target													
0	6				5		1							
Indicator		Organization of workshops												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	5						1	2						
Indicator		Press conferences												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	5		1			1								
Indicator		Organic law approved and promulgated												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1									1				
Indicator		Organization of training sessions for members of the commission												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0														
KN-064														
Indicator		The IEC has a the capacity to put in place a legitimate, effective, participative work group capable of preparing a draft electoral law												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1									1				
KN-065														
Indicator		CEI makes plans for an appropriate voter registration program												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1				1									
KN-066														

Indicator		IEC is equipped with informed choices, a strategic action plan and a timetable that enables them to take a leading role in developing a sound, democratic election law												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1								1					
KN-067														
Indicator		IEC becomes capable to give guidance regarding civil society and political party election monitoring to relevant players according to approach selected												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1									1				
KN-068														
Indicator		Census taking process to be a subject of deep reflection at the national level-4 workshops												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	4									4				
Indicator		Population participates in the elaboration of an electoral law which will provide a framework for democratic elections and at the same time respect the transition schedule- 4 workshops with a total of 200 participants												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	200									51				

OBJECTIVE 2: Improve the operational capacity of the National assembly

KN-069														
Indicator		Procurement computers												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	6													
Indicator		Internet and phone connections installed												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1													
Indicator		Furniture installation and start-up of PAJ operations												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1													
Indicator		Start up of operations of the PAJ												

Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1													

Objective 3: Improved local security and stability through conflict management and community development initiatives.

KN-054														
Indicator		400 demobilized combatants and their dependents receive kits providing for their minimum material needs in order to facilitate their reinsertion into civilian society												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	400													
Indicator		Transit site is renovated for future demobilizing militiamen												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	1									1				
KN-059														
Baseline														
Indicator		Commanders of 10 militia groups are contacted by Monuc and local authorities and arrangements for disarmament negotiated												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	10													
Indicator		500 ex-combatants return to and reintegrate home communities												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	500													
Indicator		8,000 IDPs return to home communities												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	8,000													
Indicator		10 community reconciliation, planning and prioritization meetings are conducted												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	10													
Indicator		10 community infrastructure projects are completed												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	10													
KN-060														

Indicator		3,000 demobilized combatants are provided with the minimum material needs which will help facilitate their reinsertion into civilian society												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	3,000													
Indicator		Follow-up of additional interventions providing for training and/or income generation activities for the demobilized ex-combatants												
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	15													

IV. Problems Encountered this Period

Reporting requirements of partners were not yet designed to provide input on the results indicators designated by the PMP. These reporting requirements must be revised during the next quarter.

Due to legal issues related to the wording of demobilization certificates, the implementation all of the DDRR grants were suspended during this reporting period.

All demobilization kits have been procured and stored until this issue is resolved.

V. Success Stories

(optional)